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# Response to the Consultation and Motion on Heathrow Expansion

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<b>Committee considering report:</b>	Council
<b>Date of Committee:</b>	12 September 2019
<b>Portfolio Member:</b>	Councillor Richard Somner
<b>Date Portfolio Member agreed report:</b>	15 August 2019
<b>Report Author:</b>	Jenny Graham and Gabrielle Mancini
<b>Forward Plan Ref:</b>	C3804

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## 1. Purpose of the Report

1.1 The purpose of the report is to:

- (i) respond to the motion submitted to the Council meeting on 2<sup>nd</sup> July 2019 relating to the expansion of Heathrow Airport, and
- (ii) set out a draft response to the current consultation on Heathrow expansion which is open from 18<sup>th</sup> June to 13<sup>th</sup> September 2019

## 2. Recommendations

2.1 It is recommended that the Council:

- (i) rejects the motion submitted to the Council meeting held on 2<sup>nd</sup> July 2019 relating to the expansion of Heathrow Airport,
- (ii) updates its position statement as set out in section 4.1 of Appendix C to reflect relevant local and national changes that have occurred and new information now available since 2014 (when the Executive agreed the previous position statement).
- (iii) considers the questions posed in the Heathrow expansion consultation and agrees the set of responses as detailed in Appendix D for submission by the 13<sup>th</sup> September consultation deadline.

## 3. Implications

3.1	<b>Financial:</b>	No implications
3.2	<b>Policy:</b>	No impact although this paper pre-dates the publication of an intended Environment Strategy
3.3	<b>Personnel:</b>	No impact
3.4	<b>Legal:</b>	No implications

- 3.5     **Risk Management:**     No impact
- 3.6     **Property:**                     No impact
- 3.7     **Other:**                         Not applicable

#### 4.     **Other options considered**

4.1     The options considered are:

- (i)     Members oppose Heathrow expansion
- (ii)    Members support the proposals for an expanded Heathrow unconditionally
- (iii)   Members maintain the current Council position on Heathrow – conditional support for expansion
- (iv)    Members update the current Council position on Heathrow of conditional support for expansion with amended conditions to reflect relevant local and national changes that have occurred and new information now available since 2014 (when the Executive agreed the previous position statement).

4.2     Option (iv) is the recommended option and takes on board the increased significance that West Berkshire places on reducing carbon emissions as well as new information now available that affects West Berkshire. It is also the opportunity to remove previous conditions that are no longer relevant due to the national debate on increased airport capacity progressing.

4.3     The reasons why options (i), (ii) and (iii) are not favoured are set out in the supporting information at Appendix C.

## Executive Summary

### 5. Introduction / Background

- 5.1 A motion was tabled at Full Council on 2<sup>nd</sup> July 2019 (see Appendix E) calling for the Council to oppose Heathrow expansion stating that it is incompatible with tackling the climate emergency and the UK becoming carbon neutral by 2030.
- 5.2 This motion was triggered by the launch of a consultation on Heathrow expansion on 18<sup>th</sup> June which is open until 13<sup>th</sup> September. The consultation seeks feedback on: the preferred masterplan for expansion; plans to operate the future airport; a preliminary assessment of the effects of the airport's growth; and plans to manage the effects of expansion. It follows previous related consultations on the principle and strategy for airport expansion in the UK.
- 5.3 It is a statutory consultation being carried out in accordance with the requirements of the Planning Act 2008. It follows the Government's endorsement of the independent Airports Commission's recommendation for a new north-west runway at Heathrow. The Airports National Policy Statement (NPS) sets out the primary policy framework for expansion at Heathrow and was designated by the SoS for Transport in June 2018 following approval by Parliament.
- 5.4 The Council first set out its position on Heathrow expansion in 2014. In summary, it expressed support for expansion at Heathrow on the conditions that the public transport access improvements were made without delay and the various impacts were appropriately mitigated especially for the local communities. This has remained the position of the Council since 2014.

### 6. Proposal

- 6.1 Whilst the current consultation does not ask the question about the principle of support, or otherwise, for Heathrow expansion, a motion has been tabled which provides an opportunity to reflect on any changes that may impact on the Council's position. The declaring of a climate emergency and the increased importance the Council is placing on reducing carbon emissions sets a different scene to that of 2014. It is not considered that it is in the interests of West Berkshire to now oppose expansion at Heathrow but it would be appropriate to update the Council's position and add conditions relating to the importance of Heathrow expansion becoming a zero carbon development.
- 6.2 It is proposed that the Council's updated position is reflected in its response to the consultation which focuses on the impact to West Berkshire (see Appendix D).

### 7. Conclusion

- 7.1 The expansion of Heathrow airport brings with it a range of economic benefits for West Berkshire and the Thames Valley region. Due to the distance that West Berkshire is from Heathrow, the negative environmental impacts on air quality and noise, for example, do not directly adversely affect our communities. It is considered that the overall support for expansion should remain this Council's position and its conditions for this support updated to include, for example, the importance of reducing carbon emissions. This should be reflected in the Council's consultation response.

## 8. Appendices

- 8.1 Appendix A – Data Protection Impact Assessment
- 8.2 Appendix B – Equalities Impact Assessment
- 8.3 Appendix C – Supporting Information
- 8.4 Appendix D – Proposed response to the consultation on Heathrow Expansion
- 8.5 Appendix E – Motion to Full Council 2<sup>nd</sup> July 2019

## Appendix A

### Data Protection Impact Assessment – Stage One

The General Data Protection Regulations require a Data Protection Impact Assessment (DPIA) for certain projects that have a significant impact on the rights of data subjects.

Should you require additional guidance in completing this assessment, please refer to the Information Management Officer via [dp@westberks.gov.uk](mailto:dp@westberks.gov.uk)

Directorate:	Economy and Environment
Service:	Development and Planning
Team:	Planning and Transport Policy
Lead Officer:	Jenny Graham/ Gabrielle Mancini
Title of Project/System:	Heathrow Consultation Response
Date of Assessment:	17/07/2019

**Do you need to do a Data Protection Impact Assessment (DPIA)?**

	Yes	No
<b>Will you be processing SENSITIVE or “special category” personal data?</b>  Note – sensitive personal data is described as “ <i>data revealing racial or ethnic origin, political opinions, religious or philosophical beliefs, or trade union membership, and the processing of genetic data, biometric data for the purpose of uniquely identifying a natural person, data concerning health or data concerning a natural person’s sex life or sexual orientation</i> ”		<b>x</b>
<b>Will you be processing data on a large scale?</b>  Note – Large scale might apply to the number of individuals affected OR the volume of data you are processing OR both		<b>x</b>
<b>Will your project or system have a “social media” dimension?</b>  Note – will it have an interactive element which allows users to communicate directly with one another?		<b>x</b>
<b>Will any decisions be automated?</b>  Note – does your system or process involve circumstances where an individual’s input is “scored” or assessed without intervention/review/checking by a human being? Will there be any “profiling” of data subjects?		<b>x</b>
<b>Will your project/system involve CCTV or monitoring of an area accessible to the public?</b>		<b>x</b>
<b>Will you be using the data you collect to match or cross-reference against another existing set of data?</b>		<b>x</b>
<b>Will you be using any novel, or technologically advanced systems or processes?</b>  Note – this could include biometrics, “internet of things” connectivity or anything that is currently not widely utilised		<b>x</b>

If you answer “Yes” to any of the above, you will probably need to complete [Data Protection Impact Assessment - Stage Two](#). If you are unsure, please consult with the Information Management Officer before proceeding.

## Appendix B

### Equality Impact Assessment - Stage One

We need to ensure that our strategies, policies, functions and services, current and proposed have given due regard to equality and diversity as set out in the Public Sector Equality Duty (Section 149 of the Equality Act), which states:

- “(1) A public authority must, in the exercise of its functions, have due regard to the need to:***
- (a) eliminate discrimination, harassment, victimisation and any other conduct that is prohibited by or under this Act;***
  - (b) advance equality of opportunity between persons who share a relevant protected characteristic and persons who do not share it; this includes the need to:***
    - (i) remove or minimise disadvantages suffered by persons who share a relevant protected characteristic that are connected to that characteristic;***
    - (ii) take steps to meet the needs of persons who share a relevant protected characteristic that are different from the needs of persons who do not share it;***
  - (c) foster good relations between persons who share a relevant protected characteristic and persons who do not share it, with due regard, in particular, to the need to be aware that compliance with the duties in this section may involve treating some persons more favourably than others.***
- (2) The steps involved in meeting the needs of disabled persons that are different from the needs of persons who are not disabled include, in particular, steps to take account of disabled persons' disabilities.***
- (3) Compliance with the duties in this section may involve treating some persons more favourably than others.”***

The following list of questions may help to establish whether the decision is relevant to equality:

- Does the decision affect service users, employees or the wider community?
- (The relevance of a decision to equality depends not just on the number of those affected but on the significance of the impact on them)
- Is it likely to affect people with particular protected characteristics differently?
- Is it a major policy, or a major change to an existing policy, significantly affecting how functions are delivered?
- Will the decision have a significant impact on how other organisations operate in terms of equality?
- Does the decision relate to functions that engagement has identified as being important to people with particular protected characteristics?
- Does the decision relate to an area with known inequalities?
- Does the decision relate to any equality objectives that have been set by the council?

Please complete the following questions to determine whether a full Stage Two, Equality Impact Assessment is required.

<b>What is the proposed decision that you are asking the Executive to make:</b>	To respond to the consultation on the manner in which Heathrow Airport will be expanded
<b>Summary of relevant legislation:</b>	The consultation on the delivery method of Heathrow expansion was published earlier this year and will run until 13 <sup>th</sup> September 2019. HM Government's National Airport Policy Statement, published in June 2018, indicated that expansion at Heathrow was the preferred option for increasing UK airport capacity.
<b>Does the proposed decision conflict with any of the Council's key strategy priorities?</b>	No
<b>Name of assessor:</b>	Gabrielle Mancini
<b>Date of assessment:</b>	17/07/2019

<b>Is this a:</b>		<b>Is this:</b>	
<b>Policy</b>	<b>No</b>	<b>New or proposed</b>	<b>No</b>
<b>Strategy</b>	<b>No</b>	<b>Already exists and is being reviewed</b>	<b>Yes</b>
<b>Function</b>	<b>No</b>	<b>Is changing</b>	<b>No</b>
<b>Service</b>	<b>No</b>		

<b>1 What are the main aims, objectives and intended outcomes of the proposed decision and who is likely to benefit from it?</b>	
<b>Aims:</b>	To outline the council's position on Heathrow expansion and its views on the manner in which this expansion will be delivered
<b>Objectives:</b>	To establish the council's response to the consultation on Heathrow expansion and to publicly assert the council's position on the overall principle of Heathrow expansion
<b>Outcomes:</b>	The council's position will have been established and a consultation response will be submitted
<b>Benefits:</b>	The council, its partners and West Berkshire's residents and businesses will be made aware of the council's stance on the principle of Heathrow expansion

<b>2 Note which groups may be affected by the proposed decision. Consider how</b>
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**they may be affected, whether it is positively or negatively and what sources of information have been used to determine this.**

(Please demonstrate consideration of all strands – Age, Disability, Gender Reassignment, Marriage and Civil Partnership, Pregnancy and Maternity, Race, Religion or Belief, Sex and Sexual Orientation.)

<b>Group Affected</b>	<b>What might be the effect?</b>	<b>Information to support this</b>
Age	None	The impact of Heathrow expansion would be unlikely to have any more impact on a person with a protected characteristic than on anyone else
Disability	None	The impact of Heathrow expansion would be unlikely to have any more impact on a person with a protected characteristic than on anyone else
Gender Reassignment	None	The impact of Heathrow expansion would be unlikely to have any more impact on a person with a protected characteristic than on anyone else
Marriage and Civil Partnership	None	The impact of Heathrow expansion would be unlikely to have any more impact on a person with a protected characteristic than on anyone else
Pregnancy and Maternity	None	The impact of Heathrow expansion would be unlikely to have any more impact on a person with a protected characteristic than on anyone else
Race	None	The impact of Heathrow expansion would be unlikely to have any more impact on a person with a protected characteristic than on anyone else
Religion or Belief	None	The impact of Heathrow expansion would be unlikely to have any more impact on a person with a protected characteristic than on anyone

		else
Sex	None	The impact of Heathrow expansion would be unlikely to have any more impact on a person with a protected characteristic than on anyone else
Sexual Orientation	None	The impact of Heathrow expansion would be unlikely to have any more impact on a person with a protected characteristic than on anyone else
<b>Further Comments relating to the item:</b>		
None		

<b>3 Result</b>	
<b>Are there any aspects of the proposed decision, including how it is delivered or accessed, that could contribute to inequality?</b>	<b>No</b>
<b>Please provide an explanation for your answer:</b>	
<b>Will the proposed decision have an adverse impact upon the lives of people, including employees and service users?</b>	<b>No</b>
<b>Please provide an explanation for your answer:</b>	

If your answers to question 2 have identified potential adverse impacts and you have answered 'yes' to either of the sections at question 3, or you are unsure about the impact, then you should carry out a Stage Two Equality Impact Assessment.

If a Stage Two Equality Impact Assessment is required, before proceeding you should discuss the scope of the Assessment with service managers in your area. You will also need to refer to the [Equality Impact Assessment guidance and Stage Two template](#).

<b>4 Identify next steps as appropriate:</b>	
<b>Stage Two required</b>	No
<b>Owner of Stage Two assessment:</b>	
<b>Timescale for Stage Two assessment:</b>	

Name: Gabrielle Mancini

Date: 17/07/2019

Please now forward this completed form to Rachel Craggs, Principal Policy Officer (Equality and Diversity) ([rachel.craggs@westberks.gov.uk](mailto:rachel.craggs@westberks.gov.uk)), for publication on the WBC website.